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Case No. RG 10-545880

MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF PLAINTIFF'S MOTION FOR PRELIMINARY INJUNCTION; PROPOSED PRELIMINARY INJUNCTION LODGED CONCURRENTLY

May 2, 2011 3:00 p.m. 25

The Honorable Steven A. Brick

Trial Date: TBA Action Filed: November 10, 2010

Reservation No.: 1166834

Memorandum of Points & Authorities in Support of Plaintiff's Motion for Preliminary Injunction (RG10545880)

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INTRODUCTION

Defendant GIB, LLC ("GIB") advertises its popular "Brazilian Blowout" professional hair smoothing treatment as "safe," "without harsh chemicals," and "formaldehyde-free." GIB consistently denies that the severe breathing difficulties, bloody noses, headaches, burning eyes, and other acute health problems reported by product users are traceable to release of formaldehyde gas from GIB's Smoothing Solution during salon treatment. The People's product testing has revealed, however, that the Smoothing Solution contains approximately 8% formaldehyde by weight, which is in the range typical of embalming fluid used by funeral homes. Formaldehyde exposure poses short- and long-term health risks, because formaldehyde is an irritant, a chemical sensitizer that may trigger allergic responses, and a known carcinogen.

The People's First Amended Complaint describes violations of at least five separate state laws resulting from: (1) the inclusion of high levels of formaldehyde in GIB's Smoothing Solution; (2) the failure to warn salon workers that ordinary use of the product exposes them to a chemical known to cause cancer; (3) the failure to report the presence of formaldehyde in the product to the Department of Public Health; (4) the false and deceptive advertising of this product as formaldehyde-free and safe; and (5) the business practices surrounding the vending of this product. To prevent further injury to California salon workers and customers, this Court should issue a preliminary injunction to require GIB to comply with the requirements of Proposition 65, the California Safe Cosmetics Act of 2005, the California Air Resource Board's consumer product regulations, the False Advertising Law, and the Unfair Competition Law, all of which GIB continues to flout.

¹ These specific representations were made on Brazilian Blowout's website and product labeling as of the filing date of the People's original Complaint. The precise representations on the website and label have changed continually during the pendency of this litigation, but they remain false and misleading.

² See Coleman & Kogan, An Improved Low-Formaldehyde Embalming Fluid to Preserve Cadavers for Anatomy Teaching (1998) Journal of Anatomy 192, at pp. 442-426 (describing use of 0.5% to 40% formaldehyde solutions for embalming), available at www.ncbi.nlm.nih.gov/pmc/articles/PMC1467790/pdf/joa_1923_0443.pdf.

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BACKGROUND

GIB is a limited liability company located in North Hollywood, California, licensed to do business under the fictitious name "Brazilian Blowout." (Declaration of Claudia Polsky, ¶ 2 & Ex. 2.) "Brazilian Blowout" conducts business through a web site (www.brazilianblowout.com) and an 800-number phone line, both of which enable stylists "certified" in the Brazilian Blowout method to purchase the company's professional-use-only products for use on hair salon customers. Although live Brazilian Blowout training is available at a number of California salons, "certification" can alternatively be obtained by watching a ten-minute video and passing a short on-line quiz. (Declaration of Jennifer Goeres-Arce, ¶ 8.)

Four Brazilian Blowout professional products are intended to be used in sequence on a salon client's hair to confer the desired hair smoothing benefits: (1) Brazilian Blowout Anti Residue Shampoo; (2) a Brazilian Blowout-brand Smoothing Solution; (3) Brazilian Blowout Deep Conditioning Mask; and (4) Brazilian Blowout Daily Smoothing Serum. (Goeres-Arce Decl., ¶ 9.) The second product ("Smoothing Solution") is the subject of this enforcement action.

A Brazilian Blowout treatment typically retails for three hundred dollars or more (Goeres-Arce Decl., ¶ 24), but costs twenty dollars or less in product for a stylist to perform. (*Ibid.*) Accordingly, GIB direct-markets the treatment to hair stylists as a way of "making a lot more money in a very short period of time." (Polsky Decl., ¶ 3 & Ex. 2 [advertisement from *American Salon* trade magazine].) GIB distributes materials to stylists informing them that the Brazilian Blowout brand hair smoothing process involves "NO HARSH CHEMICALS"; is "FORMALDEHYDE FREE!"; and is "not to be confused with the [competitor brand's] Brazilian

³ This product is sold under two different names: "Brazilian Blowout Smoothing Solution" and "Brazilian Blowout Acai Professional Smoothing Solution."

⁴ Since the filing of this lawsuit, GIB has introduced a new smoothing product called "Zero" as an alternative to the original Smoothing Solution(s). The "Zero" product – which GIB markets as a more natural alternative to the Brazilian Blowout – has no relevance here, insofar as GIB continues to sell the "original," formaldehyde-containing Smoothing Solution. (See www.brazilianblowout.com/zero-faqs (accessed April 4, 2011) [indicating continued availability of original Smoothing Solution, based on "ever-increasing demand for the product."].)

STRAIGHTENER treatment, which has 2% to 4% formaldehyde." (Polsky Decl., ¶ 4 & Ex. 3 [brochures].)

In July 2010, the People learned through Safe Cosmetics Program staff at the California Department of Public Health that health complaints had been made to the Oregon Health & Sciences University's ("OHSU") Toxicology Information Center by hair stylists regarding acute adverse effects from exposure to GIB's Smoothing Solution. In September and October 2010, the Oregon Occupational Safety and Health Division ("Oregon OSHA") and the OHSU issued press releases regarding their finding of high levels of formaldehyde (in some cases upwards of 10% by weight) in samples of the Smoothing Solution, and a "Hazard Alert" regarding occupational risks posed by formaldehyde in hair products. (Polsky Decl., ¶ 5 & Ex. 4.)

Oregon OSHA and OHSU subsequently published an in-depth, peer-reviewed report ("Keratin-Based" Hair Smoothing Products and the Presence of Formaldehyde, dated Oct. 29, 2010, ¶ 6, Ex. 5 to Polsky Decl.), stating that analysis of multiple Smoothing Solution samples using five different test methods uniformly yielded high levels of total formaldehyde. (*Ibid.*) The newest, ostensibly "formaldehyde free" version of the product was found to contain roughly 8.5% total formaldehyde by weight. (*Id.* at p. 1.)⁵

Brazilian Blowout publicly challenged Oregon's testing results and filed a complaint against multiple Oregon state agencies alleging that they had "manipulated testing protocol in an attempt to harm Plaintiff [GIB]," and endeavored to "scare the public and create a false perception that the product was unsafe, dangerous, and unhealthy." (Polsky Decl., ¶ 7 & Ex. 6.6)

GIB simultaneously mounted an aggressive public relations counter-offensive to deny charges that salon use of its Smoothing Solution could expose people to dangerous levels of formaldehyde – a disinformation campaign that continues to this day. (See Declaration of Julie

⁵ Although reported test results indicate that one or more competitor "keratin" hair straighteners may also violate California law, the formaldehyde content in Brazilian Blowout was by far the highest of all products tested. (Polsky Decl., ¶ 6 & Ex. 5, at p. 22, Table 1.)

⁶ GIB voluntarily dismissed this case after the Oregon Attorney General indicated that he would move to strike the suit as a Strategic Lawsuit Against Public Participation (SLAPP suit). (Polsky Decl., ¶ 8 & Ex. 7 [notice of entry of dismissal].)

Stevens, ¶ 12 ["Brazilian Blowout immediately began e-mailing us . . . to reassure us that the product was safe, and that the company was suing Oregon OSHA for misinforming the public"]; Polsky Decl., ¶ 9 & Ex. 8 [October 2010 GIB news releases touting product safety], and ¶ 10 & Ex. 9 [January 2011 GIB letter to salon workers, stating that allegations of risks from Brazilian Blowout are "misinformation."].) GIB even went so far as to encourage already-injured salon workers to continue to use the product. (Stevens Decl., ¶ 6 ["As to our stinging eyes, the company rep said there was an alcohol-based preservative . . . and that was what was stinging us."; "She said . . . 'It's totally safe and nothing to worry about."].)

Because of GIB's fervent (and ongoing) denials that its product contains high levels of formaldehyde and can release that toxic chemical in quantities injurious to salon workers and clients, the People sought to verify beyond doubt the accuracy of the State of Oregon's results. The People arranged to obtain and test two of their own Smoothing Solution samples. One sample was procured through a "certified" hair stylist who used the usual Brazilian Blowout product-ordering process, and sent the product directly to the specified testing laboratory. (Polsky Decl., ¶ 11, Ex. 10) The other sample was obtained from California OSHA, which had seized the product directly from a Brazilian Blowout repackaging facility in Southern California, and ultimately sent it (via a federal OSHA lab in Salt Lake City) to the People's specified testing laboratory in California. (*Id.*, ¶ 12 & Ex. 11.)

The People's sample testing was conducted at two independent laboratories, including one with specialized expertise in formaldehyde chemistry. (Polsky Decl., ¶ 13, Ex. 12 [Exova laboratory]; Declaration of Raja Tannous, ¶¶ 4-5 [describing Berkeley Analytical laboratory's formaldehyde specialization].) This testing confirmed that the Smoothing Solution contained between 7.87% and 8.4% formaldehyde by weight. (Polsky Decl., ¶ 13 & Ex. 12 [Exova results]; Tannous Decl., ¶ 8 & Ex. B at pp. 2-3 [Berkeley Analytical results].)

The People additionally retained scientific experts to do the following: (1) determine the emissions of formaldehyde gas from Brazilian Blowout Solution using laboratory air chamber testing with actual product; (2) model the average daily exposure to formaldehyde that a salon worker using this product would experience based on a professional lifetime; and (3) explain the

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chemical processes whereby formaldehyde would be effective as a texture-changing agent in human hair. (Tannous Decl., ¶ 7 [emissions testing]; Declaration of Francis Offermann, ¶ 8 [exposure assessment]; Declaration of Yashavanth Kamath, ¶ 6 [chemistry of hair straightening].)

Based on results of the People's product testing, their expert reports, and their months of conversations with stylists and customers who have endured injuries as a result of exposure to Brazilian Blowout Solution under conditions of normal salon use – injuries described in salon worker and customer declarations filed with this motion – the People urge the Court to issue a preliminary injunction.

SUMMARY OF ARGUMENT

The evidence in support of this motion establishes that GIB has consistently committed, and continues to commit, acts that violate California's health and safety, environmental, and unfair business practices statutes. These violations warrant injunctive relief, which may be issued upon a showing by the People of a reasonable probability of success on the merits of their claims that a violation of statutory law has been committed. (*IT Corp. v. County of Imperial* (1983) 35 Cal.3d 63, 72.) The declarations and exhibits filed herewith demonstrate not only the required reasonable probability, but an overwhelming likelihood of the People's success on the merits. The proposed injunction poses no hardship to any lawful operation conducted by GIB, insofar as the requested relief requires nothing more than that the company conform its conduct to provisions of the law to which it is required to conform.

I. APPLICABLE LAWS

A. Proposition 65

The Safe Drinking Water and Toxic Enforcement Act of 1986 (Health & Saf. Code, § 25249.5 et seq.), better known as Proposition 65, requires businesses to provide persons with a "clear and reasonable warning" before exposing them to any chemical "known to the State" to cause cancer or reproductive toxicity. (Health & Saf. Code, § 25249.6.) The list of Proposition 65 chemicals is established, and regularly updated, by the Office of Health Hazard Assessment ("OEHHA"). In 1988, OEHHA listed "Formaldehyde (gas)" as a chemical known to the State of California to cause cancer. (Cal. Code Regs., tit. 27, § 27001, subd. (b).) OEHHA has

established a No Significant Risk Level ("NSRL") for formaldehyde of forty (40) micrograms per day, meaning that a business selling a product that releases formaldehyde gas, or maintaining a premises with formaldehyde gas in the air, must provide a warning before exposing individuals to formaldehyde in excess of this level.8

For occupational rather than consumer exposures to listed chemicals, Proposition 65 provides that the warning requirement must be satisfied by one of the following three methods: (1) a prominent warning label or labeling on the product used in the workplace; (2) a warning that appears on a conspicuously posted sign in the workplace; or (3) a warning directly to the exposed employee that fully complies with "the federal Hazard Communication Standard (29 CFR section 1910.1200, as amended on March 7, 1996) [and] the California Hazard Communication Standard (Cal. Code Regs., title 8, section 5194, as amended on July 6, 2004.)." (Cal. Code Regs., tit. 27, § 25604.1.)

The California Hazard Communication Standard requires, among other things, that manufacturers or importers assess "the hazards of substances which they produce or import," (Cal. Code Regs., tit. 8, § 5194, subd. (b)(1)), and communicate this information to workers through a complete and accurate Material Safety Data Sheet (MSDS) "for each hazardous substance they produce or import." (Cal. Code Regs., tit. 8, § 5194, subd. (g)(1).) The MSDS must include the chemical and common name(s) and Chemical Abstract Services number for all

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⁷ The NSRL is defined by regulation as the level "which is calculated to result in one excess case of cancer in an exposed population of 100,000, assuming lifetime exposure at the level in question " (Cal. Code Regs., tit. 27, section 25703, subd. (b).) This risk level is calculated based on a lifetime of exposure. Thus, if a business causes a person to be exposed to high levels of formaldehyde on some days, and little or none on other days, the exposures are averaged over a lifetime of seventy years. (Cal. Code Regs., tit. 27, § 25721.) For formaldehyde gas, a warning must be given if average lifetime exposure exceeds 40 micrograms per day. (Cal. Code Regs., tit. 27, § 25705 (b)(2).) The lifetime-averaged exposures caused by GIB's Smoothing Solution are set forth in the Offermann Declaration, ¶ 10, and Ex. B at p. 8, Table 2.

GIB's public relations materials mistakenly refer to Proposition 65 as the "Clean Air and Water Act," and erroneously state that the regulatory standard for formaldehyde under Proposition 65 is "40 parts per million." (Polsky Decl., ¶ 9 & Ex. 8 [Brazilian Blowout publicity release, dated Oct. 5, 2010].) Proposition 65 does not establish limits on product or air concentrations of chemicals (expressed in parts per million), but, rather, establishes warning requirements for *exposures* to toxics chemicals (expressed as a per-day chemical dose).

ingredients that "contribute to these known hazards" or "could present a health hazard to employees." (Cal. Code Regs., tit. 8, § 5194, subd. (g)(2)(A)(2), (5).)

B. California Safe Cosmetics Act of 2005

The California Safe Cosmetics Act of 2005 (Health & Saf. Code, §§ 111791 - 111820) requires manufacturers of cosmetics sold in California to provide to the state Department of Public Health "a complete and accurate list of its cosmetic products that, as of the date of submission, are sold in the state and that contain any ingredient that is a chemical identified as causing cancer or reproductive toxicity" (Health & Saf. Code, § 111792, subd. (a).) The list of reportable ingredients includes "formaldehyde (gas)" and all other Proposition 65 chemicals, as well as some additional chemicals. (Declaration of Michelle Sommargren, ¶ 4 & Ex. 1.)

Cosmetics manufacturers submitting required information must "identify each chemical both by name and Chemical Abstract Service number and shall specify the product or products in which the chemical is contained." (Health & Saf. Code, § 111792, subd. (a)(2).)

The Safe Cosmetics Act takes its definition of "cosmetic" from the Sherman Food, Drug, and Cosmetic Law (Health & Saf. Code, § 109875 et seq.), which defines cosmetics as articles or components "intended to be rubbed, poured, sprinkled, or sprayed on, introduced into, or otherwise applied to, the human body, or any part of the human body, for cleansing, beautifying, promoting attractiveness, or altering the appearance." (Health & Saf. Code, § 109900.)

The Safe Cosmetics Act incorporates the broad definition of "ingredient" from the federal Food, Drug and Cosmetic Act: "[A]ny single chemical entity or mixture used as a component in the manufacture of a cosmetic product." (21 C.F.R § 700.3(e), incorporated into the Safe Cosmetics Act at Health & Saf. Code § 111791.5(d).) Where an ingredient "has been incorporated into the cosmetic as an ingredient of another cosmetic ingredient" – for example, if formaldehyde was contained in a mixture used by the manufacturer as a product input – the included ingredient must also be disclosed to the Public Health Department unless it has "no technical or functional effect in the cosmetic." (21 C.F.R. § 701.3(l).)9

⁹ A summary of federal provisions incorporated into the Safe Cosmetics Act is provided at Plaintiff's RJN, Ex. D (California Safe Cosmetics Program Information Sheet – Definitions), also (continued...)

C. California Air Resources Board Consumer Product Regulations

The California Air Resources Board ("CARB") is charged with adopting regulations to limit the emissions of volatile organic compounds ("VOCs") from consumer products. (Health & Saf. Code, § 41712.) VOCs, frequently described as "ozone precursors," are carbon compounds that mix with nitrogen in the air to form smog (ground-level ozone). The U.S. Environmental Protection Agency describes formaldehyde as "one of the best known VOCs." (www.epa.gov/iaq/voc.html.) (Plaintiff's RJN, Ex. C, at p. 1; see also Plaintiff's RJN, Ex. B, at p. 2.)

CARB has adopted regulations that address VOC emissions from several consumer product categories. (Cal. Code Regs., tit. 17, §§ 94507-94517.) These regulations specifically limit VOC emissions from hair styling products. (Cal. Code Regs., tit. 17, § 94508, subd. (a)(82) [Definition of "hair styling product"], § 94509, subd. (a) [Table].) CARB's consumer product regulations allow a maximum of 2% by weight of VOCs in a hair styling product. (Cal. Code Regs., tit. 17, § 94509, subd. (a) [Table of Standards].)

D. False Advertising Law

Business and Professions Code section 17500 (commonly known as the False Advertising Law, or "FAL") provides that it is unlawful for any person "to make or disseminate or cause to be made" any statement concerning personal property or services that "is untrue or misleading." A violation of the false advertising law is also a violation of the Unfair Competition Law, which defines "unfair competition" to include "unfair, deceptive, untrue or misleading advertising." (Bus. & Prof. Code, § 17200.)

"[T]he primary evidence in a false advertising case is the advertising itself." (*Brockey v. Moore* (2003) 107 Cal.App.4th 86, 100.) Courts judge the falsity of advertising by whether it would be facially deceptive to a "reasonable" consumer, who "may be unwary or trusting" (*Lavie*

^{(...}continued)
available at www.cdph.ca.gov/programs/cosmetics/documents/definitions.pdf.

v. Procter & Gamble Co. (2003) 105 Cal.App.4th 496, 506 [internal citation omitted]), and "not . . . exceptionally acute and sophisticated." (*Id.* at 509.)

E. Consumer Fraud

Business and Professions Code section 17538, California's consumer fraud statute, requires on-line vendors to provide notice of their refund and return policies to buyers located in California before accepting any form of payment. "California's consumer fraud statute is one of the few state statutes to regulate online transactions in goods or services." (*Specht v. Netscape Communications Corp.* (2d Cir. 2002) 306 F.3d 34, fn. 17.)

Under section 17538, a vendor conducting business with a buyer in this state through the internet or other electronic means must "[b]efore accepting any payment or processing any debit or credit card or funds transfer . . . disclose to the buyer in writing or by electronic means of communication, such as e-mail or an on-screen notice, the vendor's return and refund policy," in addition to providing the company's business name and address. (Bus. & Prof. Code, § 17538, subd. (d)(1).)

F. Unfair Competition Law

Section 17200 of the Business and Professions Code (the Unfair Competition Law, or "UCL") defines "unfair competition" as any "unlawful, unfair or fraudulent business act or practice" Under Section 17200, any violation of a law or regulation committed by a commercial enterprise constitutes an "unlawful business act or practice." (Saunders v. Superior Court (1994) 27 Cal.App.4th 832, 838-839; Farmers Ins. Exchange v. Superior Court (1992) 2 Cal.4th 377, 383.)

Violations of Proposition 65, the Safe Cosmetics Act, CARB's consumer product regulations, the FAL, and California's consumer fraud statute each and all constitute unfair competition within the meaning of the UCL. Remedies available under the UCL are "cumulative to each other and to the remedies or penalties available under all other laws of this state." (Bus. & Prof. Code, § 17205.)

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II. STANDARD FOR ISSUANCE OF A PRELIMINARY INJUNCTION IN THIS CASE

Five of the six statutes that GIB has here violated expressly provide for injunctive relief. (See Health & Saf. Code, § 25249.7, subd. (a) [injunction for violations of Proposition 65]; Health & Saf. Code, § 111900 [injunction for violation of Safe Cosmetics Act]; Health & Safety Code, § 42453 [injunction to enforce abatement orders concerning violation of CARB air pollution regulations]; Bus. & Prof. Code, § 17535 [injunction for violation of FAL]; Bus. & Prof. Code, § 17203 [injunction for violation of UCL].) Although the People could seek injunctive relief on many independent statutory bases, all of GIB's statutory violations constitute unfair competition that may be enjoined pursuant to the UCL. Section 17203 of the Business and Professions Code provides that "[a]ny person who engages, has engaged, or proposes to engage in unfair competition may be enjoined in any court of competent jurisdiction."

Where a party seeks a preliminary injunction predicated on statutory violations, injunctive relief issues pursuant to a relaxed standard, rather than requiring the traditional weighing of the likelihood of plaintiff's success on the merits at trial against the comparative harms to the parties were an injunction to issue. (*IT Corp. v. County of Imperial, supra,* 35 Cal.3d. at p. 69.) As the Supreme Court has explained:

Where a legislative body has enacted a statutory provision proscribing a certain activity, it has already determined that such activity is contrary to the public interest. Further, where the legislative body has specifically authorized injunctive relief against the violation of such a law, it has already determined (1) that significant public harm will result from the proscribed activity, and (2) that injunctive relief may be the most appropriate way to protect against that harm.

(Id., 35 Cal.3d at p. 70 [emphasis added].)

The Court stated the test for granting preliminary injunctive relief at the request of a public enforcer in such circumstances:

Where a governmental entity seeking to enjoin the alleged violation of an ordinance which specifically provides for injunctive relief establishes that it is reasonably probable it will prevail on the merits, a rebuttable presumption arises that the potential harm to the public outweighs the potential harm to the defendant.

(35 Cal.3d at p. 72.) Only where a defendant can rebut this presumption by showing that it "would suffer grave or irreparable harm from the issuance of an injunction" need a court examine

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the comparative harms to the parties. (Ibid.) Under this standard, based on the evidence below, a preliminary injunction should now issue.

EVIDENCE OF BRAZILIAN BLOWOUT'S UNLAWFUL CONDUCT

Proposition 65

GIB has, through its Smoothing Solution, exposed salon workers to formaldehyde – a chemical known to the State of California to cause cancer – without providing them with a clear and reasonable warning, in violation of Proposition 65 and its implementing regulations. The People's formaldehyde emissions testing of the Smoothing Solution, conducted by a laboratory with specialized expertise in formaldehyde chemistry and air emissions testing (Tannous Decl., ¶ 4 & Ex. A), revealed that when the product is exposed to air in an ordinary indoor environment such as a beauty salon, formaldehyde gas readily escapes from solution and enters the indoor air. (Tannous Decl., ¶ 8 & Ex. B at p. 7.) This testing corroborated the accounts of injured parties, who have reported smelling the distinctive odor of formaldehyde while the product was in salon use. (Declaration of Cornelia Cotofana, ¶ 3 ["The product gave off a strong odor that I immediately recognized as formaldehyde, due to my background in pharmacy "].)10

The People's emissions testing was highly conservative (i.e., apt to underestimate formaldehyde emissions), employing room-temperature product use scenarios that did not simulate the high heat from the blow drying and 450-degree flat ironing that are integral to the Brazilian Blowout treatment. (Tannous Decl., ¶ 7 ["Application of heat would have increased the emission rate, or amount of formaldehyde gas released from the product per unit of time."]; Goeres-Arce Decl., ¶ 15 [describing the "white cloud" of noxious smoke emanating from the Smoothing Solution once heated].) Even with these conservative methods, the levels of formaldehyde emitted by the Smoothing Solution exceed Proposition 65 exposure limits by up to a factor of more than eight for salon workers. (Offermann Decl., Ex. B, at pp. 6, 8, Table 2.)

¹⁰ Symptoms reported by Smoothing Solution users are also typical of exposure to formaldehyde. (See, e.g., www.cdph.ca.gov/programs/hesis/Documents/formaldehyde.pdf [California Hazard Evaluation System and Information Service, formaldehyde fact sheet, 2011] at Plaintiff's Request for Judicial Notice ("Plaintiff's RJN"), Ex. A; www.cpsc.gov/cpscpub/pubs/725.pdf [U.S. Consumer Product Safety Commission, formaldehyde fact sheet, 1997] at Plaintiff's RJN, Ex. B.)

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Indeed, even the air monitoring results conducted and publicly reported by GIB indicate a significant exceedance of the No Significant Risk Level for formaldehyde under Proposition 65. (Offermann Decl., ¶ 10(D), Ex. B, at pp. 3-6; Polsky Decl., ¶ 9, Ex. 8 [GIB press release dated Oct. 15, 2010].)

GIB has not provided any pre-exposure warning as required by Proposition 65. There is no warning on the product label or labeling. (Cotofana Decl., ¶ 7.) The Material Safety Data Sheet for the product has not been provided to workers with the Smoothing Solution product, and has in many instances been unavailable without an express individual request to GIB. (Goeres-Arce Decl., ¶ 21 ["After I got sick from my Brazilian Blowout . . . I searched up and down the website and could not find an MSDS anywhere on that site."]; Cotofana Decl., ¶ 8 [MSDS not provided with product].) And even where ultimately provided, the MSDS has not met the most basic requirements of California's Hazard Communication Standards, insofar as it omits critical information regarding product ingredients, risks, and use precautions. (Cotofana Decl., ¶ 8 [MSDS "did not indicate that there was formaldehyde in Brazilian Blowout Smoothing Solution," said the product was of "low toxicity," and did not advise use of any protective equipment or ventilation]; *contrast* Exhibit 2 to Goeres-Arce Decl. [MSDS's for competitor products all clearly revealing presence of formaldehyde.]. 11)

B. Safe Cosmetics Act

GIB's Smoothing Solution falls squarely with the definition of a "cosmetic" under state law. (Health and Saf. Code, § 109900.) The People's testing of bulk samples of two different bottles of Smoothing Solution at independent laboratories revealed that the Smoothing Solution contains high levels of formaldehyde as an ingredient. (Polsky Decl., ¶ 13 & Ex. 13 [Exova laboratory results indicating 7.87 % formaldehyde by weight]; Tannous Decl., ¶ 8(A), Ex. B, pp. 2-3, Table 1 [Berkeley Analytical laboratory results indicating 8.4% formaldehyde by weight].)

As of April 4, 2011, the "Salon Professionals" portion of the Brazilian Blowout website contains an MSDS, but it requires a stylist log-in, and is therefore not accessible to other, non-stylist workers in hair salons. Further, it is false and misleading in numerous particulars, including its statements regarding Proposition 65. (Polsky Decl., ¶ 15, Ex. 14.)

The People's cosmetic chemistry expert further determined, through both independent chemistry expertise and patent research, that formaldehyde is known to be an effective *functional* ingredient in certain products designed to alter hair texture permanently. (Kamash Decl., ¶ 7 & Ex. B, at pp. 9-10 [explaining formaldehyde's role as a "cross-linking agent" that reacts strongly with hair protein to create a permanent change in structure].) This makes plain that formaldehyde is an active ingredient rather than a contaminant in the Smoothing Solution, and furthermore, that formaldehyde cannot be exempt from reporting as an "ingredient within an ingredient," because of its clear functional effect. (See CSCP Information Sheet – Definitions, *supra*, at Plaintiff's RJN, Ex. D [summarizing the limited reporting exemption for inclusions in ingredients that do not themselves have a functional effect].)

GIB has violated the California Safe Cosmetics Act by failing to report to the Department of Public Health that its product contains formaldehyde. (Sommargren Decl., ¶ 9.) This has occurred notwithstanding DPH's direct notification to GIB that certain cosmetics manufacturers selling product into California are subject to reporting requirements. (Sommargren Decl., ¶¶ 5-8 & Ex. 2.) GIB's failure to report continued even after this personal, actual notice of legal requirements that DPH was under no obligation to provide.

C. CARB Consumer Product Regulations

GIB's Smoothing Solution is a "hair styling product" within the meaning of CARB's consumer product VOC regulations. (Cal. Code Regs., tit. 17, § 94508, subd. (a)(82).) These regulations allow a maximum of 2% by weight of VOCs in a hair styling product. (Cal. Code Regs., tit. 17, § 94509, subd. (a) [Table of Standards].) The level of formaldehyde in GIB's Smoothing Solution, approximately 8% by weight, is four times the maximum amount of this smog-forming VOC allowed in a hair styling product. (Tannous Decl., ¶ 8(A) & Ex. B at pp. 2-3, Table 1 [Berkeley Analytical results of 8.4% formaldehyde]; Polsky Decl., ¶ 13 & Ex. 12 [Exova sampling results of 7.87% formaldehyde].)

D. False Advertising

GIB has deceptively represented, on the Brazilian Blowout web site, the Smoothing Solution product container, and in product promotional materials and conversations with stylists,

that the product is "formaldehyde free," "without harsh chemicals," and "safe." (Polsky Decl., ¶ 4 & Ex. 3 [advertisements], ¶ 9 & Ex. 8 [media releases], ¶ 12 & Ex. 11 [product label]; Stevens Decl., ¶ 9 [company's verbal insistence that American version of product was "reformulated . . . to be formaldehyde free."].)

GIB knew, or in the exercise of reasonable care should have known, that these representations were false and deceptive when made, because of the acute health effects widely known to be associated with exposure to high levels of gaseous formaldehyde. (See People's Request for Judicial Notice, Ex. A & B [hazards of formaldehyde]; Stevens Decl., ¶ 5 [describing "stinging in our eyes, dizziness, heaviness in the chest, and difficulty breathing for a substantial amount of time after performing the [Brazilian Blowout] treatments"]; Goeres-Arce Decl., ¶¶ 14-19 and ¶ 26 [describing details of "horrible first-hand experience with Brazilian Blowout," and resulting medical diagnosis of "possible chemical poisoning"]; Kamash Decl., ¶ 7(H) ["[T]he toxicity of formaldehyde is a matter of common knowledge to cosmetics patent holders."].)

Further, GIB had *actual knowledge* that the product was not "safe" and "without harsh chemicals," because of repeated health complaints made to company representatives, health authorities, and the media by hair stylists and salon customers. (Polsky Decl., ¶ 15, Ex. 14 [Notice of Violation from Department of Public Health regarding product misbranding], & ¶ 16, Ex. 15 [Google printout of media stories about health harms traceable to Brazilian Blowout]; Stevens Decl., ¶ 5 [when reporting stinging eyes to 800 number, company representative said she "get[s]about a hundred calls a day about this."].)

E. Consumer Fraud Statute

GIB has failed to provide affirmative notice of its refund and return policies to buyers located in California before accepting payment, in derogation of California's consumer fraud statute. (Bus. & Prof. Code §17538; Stevens Decl., ¶ 17 [GIB product representative stated, regarding company's no-refund policy: "It's not printed on the invoices or website, but if you ask during the ordering, we will verbally tell you our policy."]; Polsky Decl., ¶ 17, Exh. 16 [stylist seeking refund complained to OHSU that "[t]he company will not give me my money back, they said they have a no return policy."].)

F. 1 **Unfair Competition Law** Each and every above-described statutory violation is a violation of the UCL, which 2 provides that any "unlawful . . . act or practice" constitutes an act of unfair competition. (Bus. & 3 Prof. Code, § 17200.) 4 CONCLUSION 5 The evidence establishes that GIB has consistently committed acts in violation of 6 California's health and safety, environmental, and unfair business practices laws. The People 7 have made more than the required showing for an injunction, and no grave or irreparable harm to 8 any lawful operations of GIB will result by its issuance. The People respectfully request that the 9 Court now issue a preliminary injunction requiring GIB to comply with these important state 10 laws. 11 12 13 Dated: April 5, 2011 Respectfully Submitted, 14 KAMALA D. HARRIS Attorney General of California 15 SALLY MAGNANI Acting Senior Assistant Attorney General 16 DENNIS A. RAGEN 17 18 CLAUDIA POLSKY 19 Deputy Attorneys General Attorneys for Plaintiff 20 People of the State of California 21 OK2010950046 90185574.doc 22 23 24 25 26 27 28